

Message Text

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ORIGIN EUR-12

INFO OCT-01 IO-10 ISO-00 CU-02 ERDA-05 CIAE-00 H-02 INR-07

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SAM-01 SP-02 SS-15 USIA-06 TRSE-00 DODE-00 NSC-05

ACDA-05 BIB-01 /086 R

DRAFTED BY EUR/SE:RWERDMAN

APPROVED BY EUR:AAHARTMAN

EUR/SE:NCLEDSKY

EUR/RPM:HAHOLMES

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P R 232354Z JUN 75

FM SECSTATE WASHDC

TO USMISSION GENEVA PRIORITY

INFO AMEMBASSY NICOSIA

AMEMBASSY ATHENS

AMEMBASSY MOSCOW

AMEMBASSY ANKARA

USMISSION NATO

AMEMBASSY LONDON

C O N F I D E N T I A L STATE 147622

E.O. 11652:GDS

TAGS: CSCE, PFOR, XG, CY, TU

SUBJECT: CYPRIOT REPRESENTATION AT CSCE STAGE III

REF: A.NICOSIA 1973 B.GENEVA4580 C.STATE 143628

1. DEPARTMENT BELIEVES THAT TURKISH EFFORTS TO PREVENT
MAKARIOS FROM ATTENDING STAGE III OF CSCE OR SIGNING CSCE
DOCUMENTS ARE LIKELY TO PROVE FUTILE AND COUNTER-PRODUCTIVE.
MAKARIOS IN OUR JUDGMENT WILL NOT ACCEPT ANY OF THE FOUR
ALTERNATIVE REPRESENTATION ARRANGEMENTS PROPOSED BY THE
TURKS (ALL OF WHICH IMPLY HIS GOVERNMENT LACKS LEGITIMACY)
AND IT IS EXTREMELY DOUBTFUL THAT HE COULD BE PERSUADED OR
PREVENTED FROM ATTENDING CSCE IF HE WERE DETERMINED TO DO SO.

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2. UNDER THESE CIRCUMSTANCES, A TURKISH EFFORT TO QUESTION THE GOVERNMENT OF CYPRUS' LEGITIMACY WILL ONLY ENSURE MAKARIOS' ATTENDANCE AT CSCE, FORCE WESTERN GOVERNMENTS, WHEN PRESSED, TO REAFFIRM THEIR RECOGNITION OF MAKARIOS AND IRRITATE VARIOUS CSCE MEMBERS BY BURDENING CSCE WITH ISSUE FOR WHICH APPROPRIATE NEGOTIATING FORUM ALREADY EXISTS. MOST EFFECTIVE RESTRAINING INFLUENCE ON TURKS IS THEREFORE LIKELY TO BE THEIR OWN RELUCTANCE TO RISK ISOLATING THEMSELVES FURTHER AND FORCING CSCE SHOWDOWN WITH MAKARIOS THAT THEY ARE NOT LIKELY TO WIN.

3. DEPARTMENT BELIEVES THAT WE SHOULD AVOID GETTING INTO MIDDLE OF REPRESENTATION QUESTION AND THAT PRESSURING OR

PLEADING WITH TURKS ON THIS ISSUE IS UNDESIRABLE. MISSION SHOULD THEREFORE CONTINUE TO ASSUME A LOW PROFILE, MAKING CLEAR THAT WHILE WE COULD PROBABLY ACCEPT MUTUALLY AGREED REPRESENTATION ARRANGEMENTS, WE COULD NOT BE ASSOCIATED WITH EFFORT TO CHALLENGE GOVERNMENT OF CYPRUS CREDENTIALS OR CSCE REPRESENTATION. AT THE SAME TIME, IN COURSE OF INFORMAL DISCUSSION, MISSION SHOULD POINT OUT TO TURKS IN LOW KEY AND FRIENDLY MANNER POSSIBLE DRAWBACKS OF PRESSING CSCE REPRESENTATION ISSUE TO BITTER END AND LET TURKS DRAW THEIR OWN CONCLUSIONS. INGERSOLL

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: COLLECTIVE SECURITY, PERSONAL REPRESENTATIVE, POLITICAL SETTLEMENT, MEETINGS
Control Number: n/a
Copy: SINGLE
Draft Date: 23 JUN 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: CunninFX
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975STATE147622
Document Source: CORE
Document Unique ID: 00
Drafter: RWERDMAN
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750218-0479
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750623/aaaaavdi.tel
Line Count: 85
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 2
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 75 ICOSIA 1973, 75 ENEVA4580, 75 TATE 143628
Review Action: RELEASED, APPROVED
Review Authority: CunninFX
Review Comment: n/a
Review Content Flags:
Review Date: 30 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <30 APR 2003 by ElyME>; APPROVED <30 SEP 2003 by CunninFX>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CYPRIOT REPRESENTATION AT CSCE STAGE III
TAGS: PFOR, XG, CY, TU, CSCE
To: GENEVA
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006